

TOWN COUNCIL

Robert Natale, Mayor Mitch Mack, Vice Mayor Steve Cross Kim Kobera Gayle Sikkema

TOWN CLERK

TOWN ATTORNEY

Graham Wells

Zachary Broome

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INDEPENDENT AUDITORS' REPORT

To the Honorable Mayor, Town Council, and Town Clerk, Town of Astatula, Florida:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities and each major fund of the Town of Astatula, Florida, (the Town), as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

The Town's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our (1) unmodified audit opinion on the General Fund and Infrastructure Fund, and (2) qualified audit opinion on the governmental activities.

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121 Executive Circle133 East Indiana AvenueDaytona Beach, FL 32114-1180DeLand, FL 32724-4329Telephone: 386-257-4100Telephone: 386-738-3300

5931 NW 1st Place Gainesville, FL 32607-2063 Telephone: 352-378-1331 2477 Tim Gamble Place, Suite 200 Tallahassee, FL 32308-4386 Telephone: 850-386-6184

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Basis for Qualified Opinions on the Governmental Activities

As discussed in Note (10) to the financial statements, the Town has not implemented the provisions of GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. Accounting principles generally accepted in the United States of America require recording of an obligation for postemployment benefits other than pensions, which would increase liabilities, decrease net position, and change the expenses in governmental activities. The amount by which this departure from accounting principles generally accepted in the United States of America on the governmental activities has not been determined.

Qualified Opinion on the Governmental Activities

In our opinion, except for the effects of not implementing the provisions of GASB Statement No. 75, as described in the preceding paragraph, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities of the Town of Astatula, Florida as of September 30, 2018, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Unmodified Opinion on the General Fund and Infrastructure Fund

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the General Fund and Infrastructure Fund of the Town of Astatula, Florida as of September 30, 2018, and the respective changes in financial position thereof, and budgetary comparison schedules for the General Fund and Infrastructure Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated June 4, 2019, on our consideration of the Town's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control over financial reporting and compliance.

James Maore : 60., P.L.

Daytona Beach, Florida June 4, 2019

Management's Discussion and Analysis

As management of the Town of Astatula, Florida (the Town) we offer readers of the Town's financial statements this narrative overview and analysis of the financial activities of the Town for the fiscal year ended September 30, 2018. This discussion has been prepared by management and should be read in conjunction with the financial statements, which follow this section.

Financial Highlights

The Town's assets exceeded its liabilities at September 30, 2018 by \$1,246,911 (net position). None of this amount is available to meet the Town's unrestricted obligations to customers and creditors, as the Town had a \$439,502 deficit in unrestricted net position. The Town's total net assets decreased by \$11,028 as a result of current year operations.

Overview of the Financial Statements

This discussion and analysis are intended to serve as an introduction to the Town's basic financial statements. The basic financial statements consist of three parts: government-wide financial statements, fund financial statements, and notes to the financial statements. This report also includes supplementary information that explains in more detail some of the information in the financial statements.

Government-Wide Financial Statements

The government-wide financial statements of the Town provide a broad overview of the Town's finances and report information about the Town using accounting methods similar to those used by private sector companies.

The Statement of Net Position presents the Town's assets less its liabilities at year end. The difference between these assets and liabilities is reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating.

The Statement of Activities presents information showing how the Town's net assets changed during the fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future periods.

The government-wide financial statements can be found on pages 7 and 8 of this report.

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The Town has only two funds, the General Fund and Special Revenue Fund, which are both governmental fund types.

Governmental Funds - Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, these funds focus on near-term inflows and outflows of spendable resources as well as on balances of spendable resources available at the end of the fiscal year. The Town's governmental funds include the General Fund and the Infrastructure Fund, which is a special revenue fund, used to account for the proceeds of specific revenue sources (other than special assessments, expendable trusts or for major capital projects) that are legally restricted to expenditures for specified purposes.

The basic governmental fund financial statements can be found on pages 9 through 14 of this report.

Notes to the Financial Statements - The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found beginning on page 15 of this report.

Other information - In addition to the basic financial statements and notes, this report also presents certain required supplementary information. Schedules pertaining to the Town's participation in the Florida Retirement System defined benefit plan are on pages 31 and 32.

Government-Wide Financial Analysis

In accordance with accounting principles generally accepted in the United States, the Town has implemented the provisions of Governmental Accounting Standards Board Statement Number 34, "Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments." As a result, the accompanying fund financial statements are converted to the Statement of Net Position and Statement of Activities by posting adjustments for the following:

Capital assets, net of accumulated depreciation, have been added to the Statement of Net Position. In addition, capital outlay has been taken out of expenses in the Statement of Activities, and depreciation expense for all equipment has been included in expense.

The liabilities for debt have been added to the Statement of Net Position and the related expenses have been included in the Statement of Activities.

Our analysis of the government-wide financial statements of the Town begins below. The Statement of Net Position and the Statement of Activities report the net position of the Town and changes in them. Over time, increases or decreases in the Town's net position are one indicator of financial position. However, you will need to consider other non-financial factors such as changes in economic conditions, regulations and new or changed government legislation.

Assets of the Town as of September 30, 2018 and 2017, consist primarily of cash of \$639,540 and \$474,443, respectively, and capital assets, net of accumulated depreciation, of \$1,224,011 and \$1,221,983, respectively.

Total liabilities and deferred inflows of resources for September 30, 2018 and 2017, are \$953,872 and \$931,497, respectively, of which current liabilities of \$129,993 and \$69,280, respectively, consist primarily of accounts payable, accrued liabilities and the current portion of long-term debt. \$767,289 and \$724,272 are the respective net pension liabilities included in the total liabilities.

Net position amounted to \$1,246,911 in fiscal year 2018 and \$1,257,939 in fiscal year 2017. The major component of this category is the category invested in capital assets, net of related debt, which is the Town's investment in its net capital assets (original cost less accumulated depreciation, less debt), totaling \$1,191,832 in fiscal year 2018 and \$1,185,886 in fiscal year 2017.

While the statement of net position shows the change in financial position of net position, the statement of activities provides answers as to the nature and source of these changes.

Revenues totaled \$1,477,390 and consisted primarily of taxes, which were \$953,203 in 2018. In 2017, revenues totaled \$1,281,691 and consisted of \$923,622 in taxes. Other revenues for fiscal years 2018 and 2017 include intergovernmental revenue of \$175,944 and \$126,192, respectively; charges for services of \$158,467 and \$154,101, respectively; and amounts received from other sources of \$171,161 and \$4,333, respectively.

Total expenses for fiscal years 2018 and 2017 were \$1,488,418 and \$1,260,056, respectively, and consisted primarily of operating expenses of \$758,056 and \$406,817, respectively, for services and/or improvements performed by the Town. Expenses also include personal services of \$550,970 and \$518,547, respectively, which include salaries, wages and related taxes and fringe benefits paid to the Town personnel. Capital outlay amounted to \$125,380 for 2018 and \$271,776 for 2017. Payments on the police vehicle lease amounted to \$19,608 in 2018 and \$47,939 in 2017.

Analysis of General Fund and Infrastructure Fund

The Town has two funds, the General Fund and Infrastructure Fund, which are reported in the Fund Financial Statements. The focus of the General Fund is to provide information on near-term inflows and outflows of cash and the balance available. The unreserved fund balance serves as a measure of the resources available for spending for the next fiscal year. The General Fund had a positive fund balance of \$184,939 in 2018 and \$182,223 in 2017. The Infrastructure Fund has a positive fund balance of \$414,902 and \$378,652 in 2018 and 2017.

General Fund Budgetary Highlights

Differences between the budget and actual results are included on page 13 of the accompanying financial statements. Some of the more significant variances are discussed below:

Revenue - Year-to-date general fund revenues were more than the final budget by \$122,874 for fiscal year ended 2018 and less than the final budget by \$107,029 for the fiscal year ended 2017.

Expenditures - Expenditures were \$37,183 lower than budgeted in 2018 and \$109,761 lower than budgeted in 2017. In 2018, legislative expenditures exceeded budget by \$9,169, public safety – police by \$51,171, code enforcement by \$17,649 and physical environment by \$38,632.

Capital Assets and Long-Term Debt

Capital Assets - As of September 30, 2018 and 2017, the Town had \$2,084,975 and \$2,044,905, respectively, invested in equipment, buildings, construction in progress, land and improvements. During fiscal years 2018 and 2017, \$125,380 and \$271,776, respectively, in equipment, improvements and buildings were acquired.

Long-Term Debt - At the end of the current fiscal year, the Town has \$32,179 of debt outstanding due to the police vehicle capital lease and \$47,153 in accrued compensated absences. At the end of the prior year, the Town had \$36,097 due on police vehicle capital leases and \$36,204 of accrued compensated absences outstanding. The Town's full-time employees accumulate annual leave based upon length of employment.

Long-term debt also includes the net pension liability of \$767,289 in 2018 and \$724,272 in 2017 for the Town's participation in the Florida Retirement System, a cost-sharing multiple employer retirement plan.

For more detailed information regarding the Town's capital assets and long-term debt, please refer to the notes to the financial statements.

Economic Factors and Next Year's Budget and Rates

1. The average unemployment rate for Lake County area is 3.2%. This is compared to 3.3% for the state and 3.8% for the nation.

2. Inflation nationally as indicated by the consumer price index was 2.3% for 2018.

All of these factors were considered in preparing the Town budget for the 2018-2019 year. The Town adopted the 2018 budget at its September 27, 2018 meeting. The 2018 Town's total general fund budget of \$1,322,728, included a millage rate of 7.5.

Requests for Information - This financial report is designed to provide a general overview of the Town's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the:

Clerk of the Town of Astatula 25019 County Road 561 Astatula, Florida 32809 Telephone: (352) 742-1100

TOWN OF ASTATULA, FLORIDA STATEMENT OF NET POSITION - GOVERNMENTAL ACTIVITIES SEPTEMBER 30, 2018

ASSETS		
Cash and cash equivalents	\$	639,540
Receivables		29,906
Due from other governments		36,701
Prepaids		945
Capital assets:		
Nondepreciable		243,149
Depreciable, net		980,862
Total assets	\$	1,931,103
DEFERRED OUTFLOWS OF RESOURCES		
Deferred outflows related to pensions	\$	368,928
LIABILITIES		
Accounts payable	\$	78,422
Accrued payroll and employee benefits	+	8,119
Due to other governments		20,710
Noncurrent liabilities:		20,710
Due within one year:		
Capital leases		22,742
Compensated absences		47,153
Due in more than one year:		.,,
Capital leases		9,437
Net pension liability		767,289
Total liabilities	\$	953,872
	Ψ	565,672
DEFERRED INFLOWS OF RESOURCES		
Deferred inflows related to pensions	\$	99,248
NET POSITION		
Net investment in capital assets	\$	1,191,832
Restricted for:		
Transportation		43,270
Capital improvements		36,409
Infrastructure		414,902
Unrestricted		(439,502)
Total net position	\$	1,246,911
*	_	. ,

TOWN OF ASTATULA, FLORIDA STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2018

			Program Revenues Net (Exp						t (Expense)	
Functions/Programs		Expenses	Charges for Services		Operating Grants and Contributions		Capital Grants and Contributions		Revenue and Changes in Net Position	
Governmental activities:										
General government	\$	363,217	\$	95,581	\$	-	\$	-	\$	(267,636)
Public safety		628,144		5,368		98,002		-		(524,774)
Physical environment		158,529		156,454		49,012		2,901		49,838
Transportation		216,840		-		-		-		(216,840)
Culture and recreation		119,703		5,327		-		-		(114,376)
Total governmental activities	\$	1,488,418	\$	262,730	\$	147,014	\$	2,901		(1,075,773)
	Ge	neral revenues								
		roperty taxes	•							373,671
		ales and use ta	xes							127,719
	F	ranchise and u	tility ta	axes						107,938
		ublic service ta								113,849
	Iı	nfrastructure su	ırtax							181,014
	S	tate revenue sł	naring							77,160
		ther intergove	•	tal revenues						10,000
		nvestment earn								77
		liscellaneous r								73,317
	Т	otal general re	venues	5						1,064,745
	Cha	ange in net pos	ition							(11,028)
	Net	t position - beg	inning	of year						1,257,939
	Net	t position - end	l of yea	ır					\$	1,246,911

TOWN OF ASTATULA, FLORIDA BALANCE SHEET GOVERNMENTAL FUNDS SEPTEMBER 30, 2018

		General	Infrastructure		Go	Total vernmental Funds	
ASSETS							
Cash and cash equivalents	\$	287,849	\$	351,691	\$	639,540	
Receivables		29,906		-		29,906	
Due from other governments		18,818		17,883		36,701	
Due from other funds		-		90,000		90,000	
Prepaid items		945		-		945	
Total Assets	\$	337,518	\$	459,574	\$	797,092	
LIABILITIES							
Accounts payable	\$	33,750	\$	44,672	\$	78,422	
Accrued payroll and employee benefits	*	8,119	•	_	*	8,119	
Due to other governments		20,710		-		20,710	
Due to other funds		90,000		-		90,000	
Total liabilities		152,579		44,672		197,251	
FUND BALANCES							
Non-spendable:							
Prepaid items		945		-		945	
Restricted for:							
Transportation		43,270		-		43,270	
Capital improvements		36,409		-		36,409	
Infrastructure		-		414,902		414,902	
Committed to:							
Mitigation		7,500		-		7,500	
Assigned to:							
Subsequent year's budget		35,000		-		35,000	
Unassigned		61,815		-		61,815	
Total fund balances		184,939		414,902		599,841	
Total Liabilities and Fund Balances	\$	337,518	\$	459,574	\$	797,092	

TOWN OF ASTATULA, FLORIDA RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION SEPTEMBER 30, 2018

Fund balances - total governmental funds		\$ 599,841
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds		
Total governmental capital assets	2,084,975	1 224 011
Less: Accumulated depreciation	(860,964)	1,224,011
On the governmental fund statements, a net pension liability is not recorded until an amount is due and payable and the pension plan's fiduciary net position is not sufficient for payment of those benefits (no such liability exists at the end of the current fiscal year). On the Statement of Net Position, the Town's net pension liability of the defined benefit pension plans is reported as a noncurrent liability. Additionally, deferred outflows and deferred inflows related to pensions are also reported.		
Net pension liability	(767,289)	
Deferred outflows related to pensions Deferred inflows related to pensions	368,928 (99,248)	(497,609)
Long-term liabilities, including bonds payable and notes payable, are not due and payable in the current period and, therefore, are not reported in the funds. These liabilities and other long-term liabilities consist of the following: Capital leases payable	(32,179)	(497,009)
Compensated absences	(47,153)	(79,332)
1		
Net position of governmental activities		\$ 1,246,911

TOWN OF ASTATULA, FLORIDA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2018

	General	Infrastructure	Total Governmental Funds
Revenues	ф 772 100	ф <u>101014</u>	ф о <u>с</u> а 202
Taxes	\$ 772,189	\$ 181,014	\$ 953,203
Licenses and permits	53,673	-	53,673
Intergovernmental	175,944	-	175,944
Charges for services	158,467	-	158,467
Fines and forfeitures	5,873	-	5,873
Impact fees	42,543	-	42,543
Interest revenues (loss)	77	-	77
Miscellaneous	68,995	-	68,995
Total revenues	1,277,761	181,014	1,458,775
Expenditures Current:			
General government	334,572	330	334,902
Public safety	532,298	1,282	533,580
Parks and recreation	73,410	18,808	92,218
Physical environment	346,908	1,418	348,326
Capital outlay	8,357	117,023	125,380
Debt service			
Principal	-	17,623	17,623
Interest and fiscal charges	-	1,985	1,985
Total expenditures	1,295,545	158,469	1,454,014
Excess of revenues over expenditures	(17,784)	22,545	4,761
Other financing sources (uses)			
Proceeds from sale of capital assets	20,500	_	20,500
Issuance of debt	-	13,705	13,705
Total other financing sources (uses)	20,500	13,705	34,205
Net change in fund balances	2,716	36,250	38,966
Fund balances, beginning of year	182,223	378,652	560,875
Fund balances, end of year	\$ 184,939	\$ 414,902	\$ 599,841

TOWN OF ASTATULA, FLORIDA RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2018

Net change in fund balances - total governmental funds	\$ 38,966
Differences in amounts reported for governmental activities in the statement of activities are:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is depreciated over their estimated useful lives. Capital outlay expenditures Depreciation expense	125,380 (121,467)
Bond and loan proceeds are reported as financing sources in the governmental funds. However, the issuance of debt is reported as long-term debt payable in the statement of net position. Repayment of bond and note principal is an expenditure in the governmental funds, but the repayment of debt principal reduces long-term liabilities in the statement of net position. These amounts are as follows:	
Proceeds from issuance of long-term debt Principal repayment of general long-term debt	(13,705) 17,623
Governmental funds report contributions to defined benefit pension plans as expenditures. However, in the Statement of Activities, the amount contributed to defined benefit pension plans reduces future net pension liability. Also included in pension expense in the Statement of Activities are amounts required to be amortized.	
Change in net pension liability and deferred inflows/outflows related to pensions	(44,991)
Under the modified accrual basis of accounting used in the governmental funds, expenditures are not recognized for transactions that are not normally paid with expendable available financial resources. In the statement of activities, however, which is presented on the accrual basis, expenses and liabilities are reported regardless of when financial resources are available. These adjustments are as follows:	
Change in compensated absences liability	(10,949)
Change in net position of governmental activities	\$ (11,028)

TOWN OF ASTATULA, FLORIDA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2018

	Budgeted Amounts				Fina	iance with al Budget - Positive	
	(Original		Final	Actual		legative)
REVENUES							
Taxes	\$	730,011	\$	730,011	\$ 772,189	\$	42,178
Licenses and permits		14,753		24,753	53,673		28,920
Intergovernmental		174,695		174,695	175,944		1,249
Charges for services		158,468		158,468	158,467		(1)
Fines and forfeitures		20,800		20,800	5,873		(14,927)
Impact fees		39,110		39,110	42,543		3,433
Interest revenues		-		-	77		77
Miscellaneous		7,050		7,050	 68,995		61,945
Total revenues		1,144,887		1,154,887	 1,277,761		122,874
Expenditures							
Current:							
General Government:							
Legislative		2,200		2,200	11,369		(9,169)
Executive		300,214		300,214	226,601		73,613
Administration		64,000		64,000	35,560		28,440
Legal		26,000		26,000	24,064		1,936
Grants & special projects		7,500		7,500	5,921		1,579
Contingency and other		35,086		35,086	34,874		212
Public Safety:							
Police		450,372		450,372	501,543		(51,171)
Fire		7,000		7,000	4,646		2,354
Code enforcement		3,000		13,000	30,649		(17,649)
Parks and recreation		119,080		119,080	73,410		45,670
Physical environment		308,276		308,276	 346,908		(38,632)
Total expenditures		1,322,728		1,332,728	 1,295,545		37,183
Excess (deficiency) of revenues over					 		
expenditures		(177,841)		(177,841)	(17,784)		160,057
Other financing sources (uses)							
Proceeds from sale of capital assets		-		-	20,500		20,500
Net change in fund balances		(177,841)		(177,841)	 2,716		180,557
Fund balances, beginning of year		182,223		182,223	182,223		-
Fund balances, end of year	\$	4,382	\$	4,382	\$ 184,939	\$	180,557

TOWN OF ASTATULA, FLORIDA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - INFRASTRUCTURE FUND FOR THE YEAR ENDED SEPTEMBER 30, 2018

	Budgeted Amounts						Variance with Final Budget - Positive		
		Original		Final		Actual		legative)	
REVENUES									
Taxes	\$	188,652	\$	188,652	\$	181,014	\$	(7,638)	
Total revenues		188,652		188,652		181,014		(7,638)	
Expenditures									
Current:									
General Government:									
Executive		186,291		186,291		28,120		158,171	
Contingency and other		85,000		85,000		13,315		71,685	
Public Safety:									
Police		36,000		36,000		6,424		29,576	
Parks and recreation		25,000		25,000		39,318		(14,318)	
Physical environment		5,000		5,000		51,684		(46,684)	
Debt Service:									
Principal		-		-		17,623		(17,623)	
Interest and fiscal charges		-		-		1,985		(1,985)	
Total expenditures		337,291		337,291		158,469		178,822	
Excess (deficiency) of revenues over									
expenditures		(148,639)		(148,639)		22,545		171,184	
Other financing sources (uses)									
Issuance of debt		-		-		13,705		13,705	
Net change in fund balances		(148,639)		(148,639)		36,250		184,889	
Fund balances, beginning of year		378,652		378,652		378,652		-	
Fund balances, end of year	\$	230,013	\$	230,013	\$	414,902	\$	184,889	

(1) <u>Summary of Significant Accounting Policies:</u>

The financial statements of the Town of Astatula, Florida (the Town), have been prepared in accordance with accounting principles generally accepted in the United States of America as applicable to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted body for promulgating governmental accounting and financial reporting principles. The following is a summary of the Town's significant accounting policies:

(a) **Reporting entity**—The Town is a municipal corporation created by the Laws of Florida, located in Lake County. The Town was created by House Bill 480 in 1927. The legislative branch of the Town is composed of an elected five-member Town Council consisting of the Mayor and four council members. The Town Council is governed by the Town Charter and by state and local laws and regulations. The Town Council is responsible for the establishment and adoption of policy. The execution of such policy is the responsibility of the Council-appointed Town Clerk.

The accompanying financial statements present the financial position and results of operations of the applicable funds governed by the Town Council of the Town, the reporting entity of government for which the Town Council is considered to be financially accountable. In evaluating the Town as a reporting entity, management has addressed all potential component units that may or may not fall within the Town's oversight and control, and thus, be included in the Town's financial statements. No such entities or component units have been identified.

(b) **Government-wide and fund financial statements**—The basic financial statements include both government-wide (based on the Town as a whole) and fund financial statements. Both the government-wide and fund financial statements (within the basic financial statements) categorize primary activities as either governmental or business type. In the government-wide statement of net position, the governmental activities are presented on a consolidated basis and are reflected, on a full accrual, economic resource basis, which incorporates long term assets and receivables as well as long term debt and obligations. The Town has no business-type activities.

The government-wide statement of activities reflects both the gross and net costs per functional category (public safety, public works, etc.), which are otherwise being supported by general government revenues (property, sales taxes, certain intergovernmental revenues, etc.). The statement of activities reduces gross expenses (including depreciation) by the related program revenues, operating and capital grants. The program revenues must be directly associated with the function. The operating grants include operating-specific and discretionary (either operating or capital) grants while the capital grants column reflects capital-specific grants.

The net cost (by function) is normally covered by general revenue (property, sales or gas taxes, intergovernmental revenues, interest income, etc.). This government-wide focus is more on the sustainability of the Town as an entity and the change in aggregate financial position resulting from the activities of the fiscal period. The fund financial statements emphasize the major funds.

(1) Summary of Significant Accounting Policies: (Continued)

The governmental funds' major fund statements in the fund financial statements are presented on a current financial resource and modified accrual basis of accounting. This is the manner in which these funds are normally budgeted. This presentation is deemed most appropriate to demonstrate legal compliance and demonstrate how the Town's actual experience conforms to the budgeted fiscal plan. Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental column, a reconciliation is presented on the page following the Governmental Funds – Balance Sheet and the Governmental Funds – Statement of Revenues, Expenditures, and Changes in Fund Balances, which briefly explains the adjustment necessary to transform the fund based financial statements into the governmental column of the government-wide presentation.

As a general rule, the effect of interfund Town activities has been eliminated from the governmentwide financial statements.

(c) **Measurement focus and basis of accounting**—The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using *the current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and pensions, are recorded only when payment is due.

Taxes, intergovernmental revenue, licenses and permits, charges for services, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government.

(d) **Financial statement presentation**—The financial transactions of the Town are recorded in individual funds. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets, deferred outflows, liabilities, deferred inflows, fund equity, revenues and expenditures/expenses. The various funds are reported by generic classification within the financial statements.

The GASB Codification sets forth minimum criteria (percentage of the assets, liabilities, revenues or expenditures/expenses of either fund category or the governmental and enterprise combined) for the determination of major funds.

(1) Summary of Significant Accounting Policies: (Continued)

The Town reports the following major governmental funds:

The *General Fund* accounts for all financial transactions not accounted for in other funds. The majority of current operating expenditures of the Town are financed through revenues received by the General Fund.

The *Infrastructure Fund* is a special revenue fund which accounts for the financial resources related to the development and maintenance of the Town's infrastructure management system.

(e) **Budgets and budgetary accounting**—Annual budgets for all governmental funds were adopted in compliance with Florida law. The basis on which the budgets are prepared is consistent with the basis of accounting utilized by the various fund types. The governmental funds' budgets are prepared on the modified accrual basis of accounting. The Town uses the following procedures in establishing the budgetary data reflected in the accompanying financial statements:

- i. Prior to September 1st, the Town Clerk submits a preliminary budget to the Town Council for the ensuing fiscal year.
- ii. Budget workshop sessions are scheduled by the Town Council, as needed.
- iii. A general summary of the budget and notice of public hearing is published in a local newspaper.
- iv. Prior to October 1st, the budget is legally enacted through passage of a resolution.
- v. The Town Council, by ordinance, may make supplemental appropriations in excess of those estimated for the year up to the amount of available revenue. Prior to the end of the fiscal year, supplemental appropriations are made for unanticipated spending requirements by the Council.
- vi. The Town Clerk may make transfers within a department as long as the total budget for the department is not increased. Transfers of appropriations between departments require the approval of the Council. The Town's Ordinance establishes the level at which expenditures may not exceed appropriations at the fund level.
- vii. Every appropriation lapses at the close of the fiscal year.

The budgets for governmental funds that were either adopted or amended during the year by the Town Council were prepared using the modified accrual basis of accounting in accordance with generally accepted accounting principles. The general and infrastructure funds have legally adopted budgets.

(f) Use of estimates—Management uses estimates and assumptions in preparing financial statements in accordance with generally accepted accounting principles. Those estimates and assumptions affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities, and the reported revenue and expenses. Actual results could vary from the estimates assumed in preparing the financial statements.

(1) Summary of Significant Accounting Policies: (Continued)

(g) **Deposits and investments**—The Town's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

Investments are recorded at fair value in accordance with GASB Statement No. 72, *Fair Value Measurement and Application*. Accordingly, the change in fair value of investments is recognized as an increase or decrease to investment assets and investment income.

(h) **Receivables and payables**—Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds."

All trade and property tax receivables are reported net of an allowance for uncollectible accounts, which is based upon management's analysis of historical trends. There was no allowance for uncollectible accounts as of September 30, 2018. All unpaid property taxes receivable at year end are at least 180 days past due, at which time the applicable property is subject to lien, and penalties and interest are assessed.

(i) **Capital assets**—Capital assets include property, plant, equipment and infrastructure assets. The terms general capital assets and general infrastructure assets relate only to the assets associated with governmental activities, whereas the terms capital assets and infrastructure assets relate to all such assets belonging to the Town.

Capital assets are defined by the Town as assets with an initial individual cost of \$500 or more and an estimated useful life of more than one year. Such assets are recorded at historical cost, if purchased or constructed. Contributed assets, including donations and easements or other intangible rights of use, are recorded at acquisition value as of the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are only capitalized if they meet the dollar threshold above for capitalization. Maintenance and repairs of capital assets are charged to operating expenses.

Depreciation is reported for the primary government using the straight-line method calculated on a service-life basis to amortize the cost of the asset over their estimated economic useful lives, which are as follows:

Assets	Years
Buildings and Improvements	7-40 years
Equipment	3-20 years
Infrastructure	7-40 years
Vehicles	5-10 years

(1) Summary of Significant Accounting Policies: (Continued)

(j) **Compensated absences**—It is the Town's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. All vacation and a portion of sick pay is accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

(k) **Long-term obligations**—In the government-wide financial statements, long-term debt obligations are reported as liabilities in the statement of net position. Debt issuance costs are expensed when paid.

(1) **Deferred outflows/inflows of resources**—In addition to assets, the statement of financial position will, if required, report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. Currently, the only item in this category consisted of deferred amounts related to pension, as discussed further in Note (9).

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position or fund balance that applies to future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. Currently, the only item in this category consisted of deferred inflows of resources related to pensions, as discussed further in Note (9).

(m) **Fund equity**—In the fund financial statements, governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the Town is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Those classifications are as follows:

Nonspendable – The nonspendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash such as inventories and prepaid amounts. It also includes the long-term amount of loans and notes receivable, as well as property held for sale unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed, or assigned.

Restricted – Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation (i.e. when the government assesses, levies, charges, or otherwise mandates payment of resources from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation.

(1) Summary of Significant Accounting Policies: (Continued)

Committed – Fund balance amounts that can only be used for specific purposes pursuant to constraints imposed by ordinance of the Town Council are reported as committed fund balance. Those committed amounts cannot be used for any other purpose unless the Town removes or changes the specified use by taking the same type of action it employed to previously commit those amounts.

Assigned – Fund balance amounts that are constrained by the government's intent to be used for specific purposes, but are neither restricted nor committed, are reported as assigned fund balance, except for stabilization arrangements. Assignments can be made by the Town Council or the Town Clerk.

Unassigned – Unassigned fund balance is the residual classification for the general fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund.

For spendable resources, is the Town's policy to use its resources in the following order as needed to fund expenses: restricted, committed, assigned, unassigned.

(n) **Net position flow assumption**—Sometimes the Town will fund outlays for a particular purpose from both restricted and unrestricted resources. In order to determine amounts reported as restricted and unrestricted net position, it is the Town's policy to consider restricted net position to have been used before unrestricted net position is applied.

(2) <u>Reconciliation of Government-Wide and Fund Financial Statement:</u>

(a) **Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of net position**—Following the governmental fund balance sheet is a reconciliation between fund balance – total governmental funds and net position – governmental activities as reported in the government-wide statement of net position. A detailed explanation of these differences is provided in this reconciliation.

(b) **Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities**— Following the governmental fund statement of revenues, expenditures, and changes in fund balances, there is a reconciliation between net changes in fund balances - total governmental funds and changes in net position of governmental activities as reported in the government-wide statement of activities. A detailed explanation of these differences is provided in this reconciliation.

(3) **Property Tax Calendar:**

Under Florida law, the assessment of all properties and collection of all county, municipal and school board property taxes are consolidated in the offices of the County Property Appraiser. State laws regulating tax assessment are designed to ensure a consistent property valuation method statewide and permit municipalities to levy property taxes at a rate of up to 10 mills. For the fiscal year ended September 30, 2018, the millage rate assessed by the Town was 7.500 per \$1,000.

All property is assessed according to its fair market value on January 1 of each year. Each assessment roll is submitted to the Executive Director of the State Department of Revenue for review to determine if the rolls meet all of the appropriate requirements of State statutes.

The current year taxes for the fiscal year, beginning October 1, are billed in the month of November and are due no later than March 31. On April 1, all unpaid amounts become delinquent and are subject to interest and penalties.

Discounts are allowed for early payment at the rate of 4% in the month of November, 3% in the month of December, 2% in the month of January, 1% in the month of February, and without discount in March.

The Town recognizes property tax revenues on an accrual basis. Delinquent taxes on real property bear interest of 18% per year. On or prior to June 1 following the tax year, certificates are sold for all delinquent taxes on real property. After sale, tax certificates bear interest of 18% per year or any lower rate bid by the buyer. Application for a tax deed on any unredeemed tax certificates may be made by the certificate holder after a period of two years. The Town tax calendar is as follows:

Valuation Date:	January 1, 2017
Preliminary Tax Roll Date:	July 1, 2017
Council Tax Rate Hearings:	September 2017
Levy Date:	November 1, 2017
Due Date:	March 31, 2018
Lien Date:	June 1, 2018

(4) **Deposits and Investments:**

The Town, for accounting and investment purposes, maintains noninterest-bearing banking accounts for substantially all Town funds. Additional accounts are held for various other purposes, or to segregate cash balances for amounts which are restricted or held on behalf of others.

State statutes authorize the Town to invest excess funds in time deposits, or obligations of the principal and interest of which are unconditionally guaranteed by, the United States Government, commercial paper, corporate bonds, repurchase agreements and/or the State Board of Administration (SBA) Local Government Surplus Trust Fund Investment Pool or other investment vehicles authorized by local ordinance.

As of September 30, 2018, all Town deposits were covered by private bank acquired insurance, Securities Investor Protection Corporation (SIPC) insurance, private broker/dealer acquired insurance, Federal Depository Insurance Corporation (FDIC) insurance, and/or the State of Florida collateral pool established under the Florida Security for Public Deposits Act (the Act). The Act established guidelines for qualification and participation by banks and savings associations, procedures for administration of the collateral requirements and characteristics of eligible collateral. Under the Act, the qualified depository must pledge at least 50% of the average daily balance for each month of all public deposits in excess of any applicable deposit insurance. Additional collateral, up to 125% may be required if deemed necessary.

(4) **Deposits and Investments:** (Continued)

Obligations pledged to secure deposits must be delivered to the State Treasurer, or with the approval of the State Treasurer to a bank, savings association, or trust company provided a power of attorney is delivered to the Treasurer. Under the Act, the Town is authorized to deposit funds only in Qualified Public Depositories.

The Town held no assets or investments carried at fair value at September 30, 2018, and subject to the required disclosures of GASB 72.

Town Investment Portfolio

As of September 30, 2018, the Town's investment portfolio is not subject to GASB 72 disclosures and is composed solely of cash and cash equivalents held with a financial institution, totaling \$639,540 at September 30, 2018.

Interest Rate Risk: The Town limits its exposure to fair value losses arising from increases in interest rates by limiting the investment of its operating funds in investments with maturities of less than one year. Substantially all of the Town's surplus funds are invested in demand deposit accounts. Interest rate risk exists when there is a possibility that changes in interest rates could adversely affect an investment's fair value. The Town's bank deposits are held in noninterest-bearing accounts.

Credit Risk: Credit risk is the risk that a debt issuer or other counter-party to an investment will not fulfill its obligations. The Town's portfolio is held entirely with public depositories.

Concentration of Credit Risk: In addition to describing the credit risk of investments in the portfolio, governmental entities will need to disclose the concentration of credit risk with a single issuer, if 5 or more percent of the total assets of the portfolio are invested with one issuer. Investments issued or explicitly guaranteed by the U.S. government and investments in mutual funds, external investment pools and other pooled investments are excluded from the concentration of credit risk disclosure requirements.

Custodial Credit Risk: All demand deposits are held with qualified public depositories, as defined above. In the case of investments, this is the risk that, in the event of the failure of the counterparty, the Town will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party.

(5) Capital Assets:

Capital asset activity for the fiscal year ended September 30, 2018, is as follows:

	Beginning Balance Incr		Increases	ncreases Decreases			Ending Balance		
Governmental activities:									
Capital assets, not being depreciated –									
Land	\$	206,588	\$	-	\$	-	\$	206,588	
Construction in progress		-		36,561		-		36,561	
Total capital assets, not being depreciated		206,588		36,561		-		243,149	
Capital assets, being depreciated –									
Buildings and improvements		411,340		1,284		-		412,624	
Equipment		673,820		42,035		(85,310)		630,545	
Infrastructure		753,157		45,500		-		798,657	
Total capital assets, being depreciated		1,838,317		88,819		(85,310)		1,841,826	
Less: accumulated depreciation		(822,922)		(121,467)		83,425		(860,964)	
Total capital assets, being depreciated, net		1,015,395		(32,648)		(1,885)		980,862	
Governmental activities capital assets, net	\$	1,221,983	\$	3,913	\$	(1,885)	\$	1,224,011	

Depreciation expense was charged to functions/programs as follows:

Governmental activities:	
General governmental	\$ 17,366
Public safety	49,573
Transportation	23,545
Culture and recreation	27,485
Physical environment	3,498
Total depreciation expense - governmental activities	\$ 121,467

(6) Capital Leases:

The Town has entered into certain lease agreements as a lessee for financing the acquisition of certain vehicles. The lease agreements qualify as capital leases for accounting purposes, and therefore, have been recorded at the present value of their future minimum lease payments as of the inception date. The assets acquired through capital leases are as follows:

Asset:	
Equipment	\$ 152,872
Accumulated depreciation	 (118,749)
Total depreciation expense - governmental activities	\$ 34,123

The future minimum lease obligations and the net present value of these minimum lease payments were as follows:

Year Ending September 30	P	rincipal	Ir	nterest	 Total
2019 2020 2021	\$	22,742 5,094 4,343	\$	1,890 49 800	\$ 24,632 5,143 5,143
	\$	32,179	\$	2,739	\$ 34,918

(7) Long-Term Liabilities:

For the fiscal year ended September 30, 2018, a summary of the long-term liability transactions for the Town is as follows:

	ginning alance	Additions		Additions Delet		c c		Ending Balance	Due Within One Year	
Governmental activities: Capital leases	\$ 36,097	\$	13,705	\$	(17,623)	\$	32,179	\$	22,742	
Compensated absences Total long-term liabilities	\$ 36,204 72,301	\$	24,681 38,386	\$	$\frac{(13,732)}{(31,355)}$	\$	47,153 79,332	\$	47,153 69,895	

(8) Interfund Loans, Advances, Fees and Transfers:

The outstanding balances between funds are short-term loans to cover short-term cash flow needs and expected to be repaid in full over the course of the next fiscal year. Individual fund interfund receivables and payables for the primary government at September 30, 2018, are comprised of the following:

	 e From er Funds	 Due to Other Funds		
Governmental Activities:				
General Fund	\$ -	\$ 90,000		
Infrastructure Fund	90,000	-		
Total – All Funds	\$ 90,000	\$ 90,000		

During the year ended September 30, 2018, there were no interfund transfers.

(9) Florida Retirement System:

Plan Description and Administration

The Town participates in the Florida Retirement System (FRS), a multiple-employer, cost sharing defined public employee retirement system which covers all of the Town's full-time employees. The System is a retirement plan, administered by the State of Florida, Department of Administration, Division of Retirement to provide retirement and survivor benefits to participating public employees. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. The FRS is a single retirement system administered by the Department of Management Services, Division of Retirement, and consists of two cost-sharing, multiple-employer retirement plans and other nonintegrated programs. These include a defined-benefit pension plan (Plan), with a Deferred Retirement Option Program (DROP), and a defined-contribution plan, referred to as the FRS Investment Plan (Investment Plan).

(9) Florida Retirement System: (Continued)

In addition, all regular employees of the Town are eligible to enroll as members of the Retiree Health Insurance Subsidy (HIS) Program. The HIS is a cost-sharing, multiple-employer defined benefit pension plan established and administered in accordance with section 112.363, Florida Statutes. The benefit is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs. For the fiscal year ended September 30, 2018, eligible retirees and beneficiaries received a monthly HIS payment equal to the number of years of service credited at retirement multiplied by \$5. The minimum payment is \$30 and the maximum payment is \$150 per month, pursuant to section 112.363, Florida Statutes. To be eligible to receive a HIS benefit, a retiree under one of the state-administered retirement systems must provide proof of eligible health insurance coverage, which can include Medicare.

Benefits Provided and Employees Covered

Employees enrolled in the Plan prior to July 1, 2011, vest at six years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at eight years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service. All members enrolled in the Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service. Members of both Plans may include up to four years of credit for military service toward creditable service. The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments. Benefits under the Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the five highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the eight highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement plan and/or class to which the member belonged when the service credit was earned.

DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS employer. An employee may participate in DROP for a period not to exceed 60 months after electing to participate, except that certain instructional personnel may participate for up to 96 months. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest.

Employees may elect to participate in the Investment Plan in lieu of the FRS defined-benefit plan. Employer and employee contributions are defined by law, but the ultimate benefit depends in part on the performance of investment funds. The Investment Plan is funded by employer and employee contributions that are based on salary and membership class (Regular, DROP, etc.). Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Employees in the Investment Plan vest at one year of service.

(9) Florida Retirement System: (Continued)

Financial Statements

Financial statements and other supplementary information of the FRS are included in the State's Comprehensive Annual Financial Report, which is available from the Florida Department of Financial Services, Bureau of Financial Reporting Statewide Financial Reporting Section by mail at 200 E. Gaines Street, Tallahassee, Florida 32399-0364; by telephone at (850) 413-5511; or at the Department's Web site (www.myfloridacfo.com). An annual report on the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from:

Florida Department of Management Services Division of Retirement, Research and Education Services P.O. Box 9000 Tallahassee, FL 32315-9000 850-488-5706 or toll free at 877-377-1737

Contributions

The Town participates in certain classes of FRS membership. Each class has descriptions and contribution rates in effect at September 30, 2018, as follows (contribution rates are in agreement with the actuarially determined rates):

FRS Membership Plan & Class	Through June 30, 2018	After June 30, 2018
Regular Class	7.92%	8.26%
DROP from FRS	13.26%	14.03%

Current-year employer HIS contributions were made at a rate of 1.66% of covered payroll.

For the plan year ended June 30, 2018, actual contributions made for Town employees participating in FRS and HIS were as follows:

Town Contributions - FRS	\$ 61,633
Town Contributions – HIS	5,938
Employee Contributions – FRS	10,732

(9) Florida Retirement System: (Continued)

Net Pension Liability, Pension Expense, and Deferred Outflows and Inflows of Resources Related to Pensions

At September 30, 2018, the Town reported a liability related to FRS and HIS as follows:

	Ne	t Pension
Plan	Ι	Liability
FRS	\$	651,395
HIS		115,894
Total	\$	767,289

The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Town's proportion of the net pension liability was based on a projection of the Town's long-term share of contributions to the pension plan relative to the projected contributions of all participating governmental entities, as actuarially determined. At June 30, 2018 and June 30, 2017, the Town's proportionate share of the FRS and HIS net pension liabilities were as follows:

Plan	2018	2017
FRS	0.002162630%	0.002105403%
HIS	0.001094982%	0.000949340%

For the plan year ended June 30, 2018, pension expense was recognized related to the FRS and HIS plans as follows:

FRS	\$ 104,951
HIS	9,330
Total	\$ 114,281

Deferred outflows/inflows related to pensions:

At September 30, 2018, the Town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	FRS				HIS			
	0	DeferredDeferredOutflows ofInflows ofResourcesResources		Deferred Outflows of Resources		Deferred Inflows of Resources		
Differences between expected and actual experience	\$	55,183	\$	(2,003)	\$	1,774	\$	(197)
Changes of assumptions		212,844		-		12,889		(12,253)
Net difference between projected and actual investment earnings		-		(50,328)		70		-
Change in Town's proportionate share		46,477		(25,692)		19,754		(8,775)
Contributions subsequent to measurement date		16,436		-		1,569		
	\$	332,653	\$	(78,023)	\$	36,275	\$	(21,225)

(9) Florida Retirement System: (Continued)

The above amounts for deferred outflows of resources for contributions related to pensions resulting from Town contributions subsequent to the measurement date and will be recognized as a reduction of the net pension liability in the year ended September 30, 2019. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions being amortized for a period of greater than one year will be recognized in pension expense in succeeding years as follows:

2019	\$ 90,470
2020	71,001
2021	19,340
2022	44,718
2023	27,209
Thereafter	(2,995)
Total	\$ 249,743

Actuarial assumptions:

The Actuarial assumptions for both defined benefit plans are reviewed annually by the Florida Retirement System Actuarial Assumptions Conference. The FRS has a valuation performed annually. The HIS Program has a valuation performed biennially that is updated for GASB reporting in the year a valuation is not performed. The most recent experience study for the FRS was completed in 2014 for the period July 1, 2008, through June 30, 2013. Because HIS is funded on a pay-as-you-go basis, no experience study has been completed.

The total pension liability for each of the defined benefit plans was determined by an actuarial valuation, using the entry age normal actuarial cost method. Inflation increases for both plans is assumed at 2.60%. Payroll growth, including inflation, for both plans is assumed at 3.25%. Both the discount rate and the long-term expected rate of return used for FRS investments is 7.00%. This rate decreased from the prior year rate, which was 7.10%. The plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

Because HIS Program uses a pay-as-you-go funding structure, a municipal bond rate of 3.87% was used to determine was used to determine the total pension for the program. This rate increased from the prior year rate, which was 3.58%. Mortality assumptions for both plans were based on the Generational RP-2000 with Projection Scale BB tables.

Long-term expected rate of return:

October 2018, the FRS Actuarial Assumptions conference reviewed long-term assumptions developed by both Milliman's capital market assumptions team and by a capital market assumptions team from Aon Hewitt Investment Consulting, which consults to the Florida State Board of Administration. The table below shows Milliman's assumptions for each of the asset classes in which the plan was invested at that time based on the long-term target asset allocation. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forwardlooking capital market economic model.

(9) Florida Retirement System: (Continued)

Asset Class	Target Allocation	Long-Term Arithmetic Expected Rate of Return
Cash	1.0%	2.9%
Fixed income	18.0%	4.4%
Global equities	54.0%	7.6%
Real estate	11.0%	6.6%
Private equity	10.0%	10.7%
Strategic investments	6.0%	6.0%
Total	100.0%	

Sensitivity of the net pension liability to changes in the discount rate:

The following presents the proportionate shares of the FRS and HIS net pension liability of the Town calculated using the current discount rates, as well as what the Town's net pension liability would be if it were calculated using a discount rate that is 1% lower or 1% higher than the current rate:

Plan	Current Discount Rate	-	NPL with % Decrease	(NPL at Current count Rate	NPL with 1% Increase		
FRS HIS	7.00% 3.87%	\$	1,188,824 131,997	\$	651,395 115,894	\$	205,029 102,472	

(10) Other Post-Employment Benefits (OPEB):

Government Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions;* was issued June 2015 and is effective for the year ending September 30, 2018. The Town did not implement GASB 75 for the year ended September 30, 2018, and did not record any net OPEB obligation in previous years. Therefore, there was no impact on beginning net position in the governmental activities.

(11) **<u>Risk Management:</u>**

The Town is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the Town carries commercial insurance. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. There were no significant reductions in coverage from the prior year.

The Town is engaged in routine litigation incidental to the conduct of its municipal affairs. In the opinion of the Town's legal counsel, no legal proceedings are pending which would have a material adverse effect on the financial position or results of operations of the Town.

(12) **Commitments and Contingencies:**

The Town is engaged in various liability claims incidental to the conduct of its general government operations at September 30, 2018. The outcomes of established claims are included in these financial statements. In the opinion of the Town's legal counsel, no legal proceedings are pending or threatened against the Town which are not covered by applicable insurance which would inhibit its ability to perform its operations or materially affect its financial condition.

(13) **Recent Accounting Pronouncements:**

The Governmental Accounting Standards Board ("GASB") has issued several pronouncements that have effective dates that may impact future financial statements. Listed below are pronouncements with required implementation dates effective for subsequent fiscal years that have not yet been implemented. Management has not currently determined what, if any, impact implementation of the following will have on the Town's financial statements:

- (a) GASB issued Statement No. 83, *Certain Asset Retirement Obligations*, in November 2016. GASB 83 addresses accounting and financial reporting for certain asset retirement obligations (AROs), which are legally enforceable liabilities associated with the retirement of a tangible capital asset. The provisions in GASB 81 are effective for periods beginning after June 15, 2018.
- (b) GASB issued Statement No. 84, *Fiduciary Activities*, in January 2017. GASB 84 improves guidance regarding the identification and reporting of fiduciary activities. The provisions in GASB 84 are effective for periods beginning after December 15, 2018.
- (c) GASB issued Statement No. 87, *Leases*, in June 2017. GASB 87 increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. The provisions in GASB 86 are effective for periods beginning after December 15, 2019.
- (d) GASB issued Statement No. 88, *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements,* in April 2018. GASB 88 requires that additional essential information related to debt be disclosed in notes to financial statements, including unused lines of credit; assets pledged as collateral for the debt; and terms specified in debt agreements related to significant events of default with finance-related consequences, significant termination events with finance-related consequences, and significant subjective acceleration clauses. The provisions in GASB 88 are effective for periods beginning after June 15, 2018.
- (e) GASB issued Statement No. 90, *Majority Equity Interests-an amendment of GASB Statements No. 14 and No. 61*, in August 2018. GASB 90 improves the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and improves the relevance of financial statement information for certain component units. The provisions in GASB 90 are effective for periods beginning after December 15, 2018.

TOWN OF ASTATULA, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY – FRS/HIS SEPTEMBER 30, 2018

	2018		2017		2016		2015		2014	
Florida Retirement System (FRS)										
Proportion of the net pension liability (NPL)	0.002162630%		0.002105403%		0.001927551%		0.001674748%		0.001755311%	
Proportionate share of the NPL	\$	651,395	\$	622,764	\$	486,708	\$	216,316	\$	107,100
Covered payroll		357,718		327,344		286,890		276,670		209,967
Proportionate share of the NPL as percentage of covered- employee payroll		182.10%		190.25%		169.65%		78.19%		51.01%
Plan fiduciary net position as a percentage of the NPL		84.26%		83.89%		84.88%		92.00%		96.09%
Health Insurance Subsidy Program (HIS)	0.00	10040920/	0.000	04202400/	0.001	1701700/	0.000	0282468	0.000	0015470/
Proportion of the net pension liability (NPL)		1094982%		9439340%		179170%		938246%		981547%
Proportionate share of the NPL	\$	115,894	\$	101,508	\$	99,089	\$	95,686	\$	91,777
Covered payroll Proportionate share of the NPL as percentage of covered-		357,718		327,344		286,890		276,670		209,967
employee payroll		32.40%		31.01%		34.54%		34.58%		43.71%
Plan fiduciary net position as a percentage of the NPL		2.15%		1.64%		0.97%		0.50%		0.99%

* 10 years of data will presented as it becomes available

TOWN OF ASTATULA, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CONTRIBUTIONS – FRS/HIS SEPTEMBER 30, 2018

For the Plan Year ended June 30,	 2018	 2017	 2016	 2015	 2014
Florida Retirement System (FRS)					
Contractually required contribution Contributions in relation to contractually required contribution	\$ 61,633 61,633	\$ 54,809 54,809	\$ 47,006 47,006	 40,832 40,832	\$ 38,449 38,449
Contribution deficiency (excess)	\$ 	\$ -	\$ 	\$ -	\$
Covered payroll Contributions as percentage of covered-employee payroll	\$ 357,718 17.23%	\$ 327,344 16.74%	\$ 286,890 16.38%	\$ 276,670 14.76%	\$ 209,967 18.31%
Health Insurance Subsidy Program (HIS)					
Contractually required contribution Contributions in relation to contractually required contribution	\$ 5,938 5,938	\$ 5,024 5,024	\$ 4,358 4,358	\$ 3,587 3,587	\$ 3,362 3,362
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -
Covered payroll Contributions as percentage of covered-employee payroll	\$ 357,718 1.66%	\$ 327,344 1.53%	\$ 286,890 1.52%	\$ 276,670 1.29%	\$ 209,967 1.60%

* 10 years of data will presented as it becomes available



INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor, Town Council, and Town Clerk, Town of Astatula, Florida:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to the financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of the Town of Astatula, Florida, (the Town) as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements, and have issued our report thereon dated June 4, 2019.

Internal Control over Financial Reporting

In planning and performing our audit, we considered the Town's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified. We did identify certain deficiencies in internal control, as outlined below, that we consider to be significant deficiencies:

 121 Executive Circle
 133 East Indiana Avenue

 Daytona Beach, FL 32114-1180
 DeLand, FL 32724-4329

 Telephone: 386-257-4100
 Telephone: 386-738-3300

5931 NW 1st Place Gainesville, FL 32607-2063 Telephone: 352-378-1331 2477 Tim Gamble Place, Suite 200 Tallahassee, FL 32308-4386 Telephone: 850-386-6184

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2018-001 – Proper Cutoff of Revenue and Expenditure Transactions (Repeat Comment)

During our audit, we identified various discrepancies where amounts recorded on the Town's financial statements were not properly reflected on an accrual basis. These included an approximately \$18,000 adjustment to reclassify capital additions and a \$37,000 accrual of current year payables and the related expenditure. While the related transactions were properly approved, we recommend the year-end close process include an analysis for year-end cutoff of cash disbursements subsequent to year-end to ensure all expenditures have been recorded in the proper accounting period.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Town's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Town of Astatula, Florida's Response to Findings

The Town's responses to the findings identified in our audit are described starting on page 38. The Town's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

James Meore : 60., P.L.

Daytona Beach, Florida June 4, 2019



INDEPENDENT AUDITORS' MANAGEMENT LETTER REQUIRED BY CHAPTER 10.550, RULES OF THE STATE OF FLORIDA OFFICE OF THE AUDITOR GENERAL

To the Honorable Mayor, Town Council, and Town Clerk, Town of Astatula, Florida:

Report on the Financial Statements

We have audited the financial statements of the Town of Astatula, Florida, as of and for the fiscal year ended September 30, 2018, and have issued our report thereon dated June 4, 2019.

Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

Other Reporting Requirements

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with Government Auditing Standards; and Independent Accountant's Report on an examination conducted in accordance with AICPA Professional Standards, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated June 4, 2019, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires us to determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. No findings and recommendations have been repeated for two or more years and have not yet been fully corrected. The following is a summary of all findings and recommendations reported in our preceding annual financial audit report:

2017-001 – Segregation of Duties – Corrective action taken.

2017-002 – **Proper Cutoff of Revenue and Expenditure Transactions** – Corrective action not taken. See repeat comment 2018-001.

2017-003 – Purchasing Policy – Corrective action taken.

2017-004 – Other Post-Employment Benefits – Corrective action taken.

2017-005 – Public Depositor Annual Report – Corrective action taken.

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 593

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 Ga

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Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The legal authority for the primary government of the reporting entity is disclosed in Note 1 of the basic financial statements.

Financial Condition and Management

Sections 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and report the results of our determination as to whether or not the Town has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit, we determined that the Town did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.c. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures. It is management's responsibility to monitor the Town's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we address in the management letter any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

Town of Astatula, Florida's Response to Findings

The Town's responses to the findings identified in our audit are described starting on page 38. The Town's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and State granting agencies, the Town Council, management, and others within the Town and is not intended to be and should not be used by anyone other than these specified parties.

James Maore ; Co., P.L.

Daytona Beach, Florida June 4, 2019



INDEPENDENT ACCOUNTANTS' EXAMINATION REPORT

To the Honorable Mayor, Town Council, and Town Clerk, Town of Astatula, Florida

We have examined the Town of Astatula, Florida's (the Town) compliance with Section 218.415, Florida Statutes, *Local Government Investment Policies*, for the year ended September 30, 2018. Management is responsible for the Town's compliance with those requirements. Our responsibility is to express an opinion on the Town's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the City complied with Section 218.415, Florida Statutes, *Local Government Investment Policies*, for the year ended September 30, 2018, in all material respects. An examination involves performing procedures to obtain evidence about the City's compliance with those requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of risks of material noncompliance with those requirements, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

In our opinion, the Town of Astatula, Florida complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2018.

James Maore : 60., P.L.

Daytona Beach, Florida June 4, 2019

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MANAGEMENT'S RESPONSE TO FINDINGS

2018-001 - Proper Cutoff of Revenue and Expenditure Transactions

The Town did not accrue a capital addition of \$37,000 and its associated payable as the invoice was received in the subsequent year. Going forward, invoices received after year end will be reviewed for proper accrual. The capital outlay adjustment will be eliminated as lease payments are no longer treated as capital outlay.